



(FORM UPDATED: 08/11/2010)

WISCONSIN STATE LEGISLATURE ... PUBLIC HEARING - COMMITTEE RECORDS

2009-10

(session year)

<u>Ioint</u>

(Assembly, Senate or Joint)

Committee for Review of Administrative Rules ...

COMMITTEE NOTICES ...

- Committee Reports ... CR
- Executive Sessions ... ES
- Public Hearings ... PH

INFORMATION COLLECTED BY COMMITTEE FOR AND AGAINST PROPOSAL

- Appointments ... Appt (w/Record of Comm. Proceedings)
- Clearinghouse Rules ... CRule (w/Record of Comm. Proceedings)
- Hearing Records ... bills and resolutions (w/Record of Comm. Proceedings)

(ab = Assembly Bill)

(ar = Assembly Resolution)

(ajr = Assembly Joint Resolution)

(sb = Senate Bill)

(**sr** = Senate Resolution)

(sir = Senate Joint Resolution)

Miscellaneous ... Misc



P.O. Box 7970 Madison, Wisconsin 53707 (608) 266-1018 TDD: Contact Through Relay

Jim Doyle, Governor Richard J. Leinenkugel, Secretary

April 21, 2010

Robert Marchant Senate Chief Clerk B20 Southeast, State Capitol P.O. Box 7882 Madison, Wisconsin 53707-7882 Patrick Fuller Assembly Chief Clerk Room 401 17 West Main Street Madison, Wisconsin 53703

Dear Chief Clerks:

NOTICE OF ADMINISTRATIVE RULES IN FINAL DRAFT FORM

CLEARINGHOUSE RULE NO.: 10-007
RULE NO.: Chapter Comm 134
RELATING TO: Meat Processing Facility Investment Credits
Section 227.19 of the Statutes requires agencies to submit proposed rules in final draft form to the

chief clerk of each house for referral to the appropriate legislative standing committees.

The following information, as required by law, is being submitted to you.

- 1. Rules in final draft form (in triplicate).
- 2. Report consisting of:
 - a) Rule Report.
 - b) Public Hearing Attendance Record.
 - c) Public Hearing Comment and Agency Response Form.
 - d) Legislative Council Rules Clearinghouse Report.
 - e) Response to Legislative Council Rules Clearinghouse Report.
 - f) Fiscal Estimate.
 - g) Final Regulatory Flexibility Analysis.

If you have any questions regarding this matter, please do not hesitate to contact us.

Respectfully submitted,

Richard J. Leinenkugel

Secretary

RULE REPORT

Department of Commerce

Clearir	nghouse Rule No.: 10-007		
Rule N	lo.: Chapter Comm 134		
Relatir	ng to: _Meat Processing Facility Investme	ent Credi	ts
Contac	ct person for substantive questions:		Contact person for internal processing:
Name	Sam Rockweiler	Name	(same)
Title	Code Development Consultant	Title	
Teleph	one Number <u>266-0797</u>	Teleph	one Number
1.		the Statu ible for r	ites, these proposed rules would implement a neat processing facility investment tax credits, who become certified.
2.	How the proposed rule advances relevan	nt statuto	ry goals or purposes.
	The rules would implement the provisencourage investments in meat process		2009 Wisconsin Act 2 that are intended to ies.
3.	Changes to the rule analysis or fiscal estable. No substantive changes were made to the		

	RIGINAL ORRECTED	UPDATE SUPPLE	D MENTAL	Chapter C	ll No./Adm. Rule No. comm 134 nt No. if Applicable
Subject Meat Processing Facility Invest	tment Credits				
Fiscal Effect State: X No State Fiscal Effect Check columns below only if bill makes a or affects a sum sufficient appropriation Increase Existing Appropriation Create New Appropriation	riation on Increase Existion Decrease Existing	ting Revenues sting Revenues		gency's Budget	Possible to Absorb Yes No
Local: X No local government costs	1]		
1. Increase Costs	3. Increase Revenue		5. Types of Lo		al Units Affected:
Permissive Mandatory	Permissive	Mandatory	Town	ns U Village	s Cities
2. Decrease Costs	4. Decrease Revenu	ies	Cour	nties Others	
Permissive Mandatory	Permissive	Mandatory	Scho	ool Districts	WTCS Districts
Fund Sources Affected GPR FED PRO	PRS ☐ SEG ☐ SEG-S	į.	. 20 Appropriation	ns .	
Assumptions Used in Arriving at	Fiscal Estimate				
effect on the Department. The proposed rules are not expeaddress only voluntary submittal facilities.	•	_	-		
Long-Range Fiscal Implications None known.					

FISCAL ESTIMATE WORKSHEET Detailed Estimate of Annual Fiscal Effect DOA-2047(R06/99)	LRB or Bill No./Adm. Rule No. Amendmer Chapter Comm 134				
Subject Meat Processing Facility Investme	ent Credits				
I. One-time Costs or Revenue Impacts for None known.	State and/or Local (Government (do not inclu	nde in annualized fiscal effect):		
II. Annualized Costs:	Annualized Fiscal impact on State funds from: Increased Costs Decreased Costs				
A. State Costs By Category State Operations - Salaries and Fringe	S		Increased Costs \$0	-\$0	
(FTE Position Changes)			(0.00 FTE)	(- 0.00 FTE)	
State Operations - Other Costs			\$0	-\$0	
Local Assistance			\$0	-\$0	
Aids to Individuals or Organizations			\$0	-\$0	
TOTAL State Costs By Category	/		\$0	-\$0	
B. State Costs By Source of Funds GPR			Increased Costs \$0	Decreased Costs -\$0	
FED	\$0	-\$0			
PRO/PRS	\$0	-\$0			
SEG/SEG-S	\$0	-\$0			
III. State Revenues- Complete this only who state revenues (e.g., t	Increased Rev.	Decreased Rev.			
GPR Earned	\$0	-\$0			
FED				-\$0	
PRO/PRS			\$0	-\$0	
SEG/SEG-S			\$0 \$0	-\$0	
TOTAL State Revenues			\$0	-\$0	
	NET ANN	UALIZED FISCAL IMF	 PACT		
		STATE	Ī	LOCAL	
NET CHANGE IN COSTS	\$	0		0	
NET CHANGE IN REVENUES	\$	0	\$	0	

Agency/Prepared by: (Name & Phone No.)

Authorized Signature/Telephone No.

Commerce/Jim O'Keefe 264-7837

Tomes O'Keyle 264-1837 1/4/10

DEPARTMENT OF COMMERCE PUBLIC HEARING ATTENDANCE RECORD

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	ni gnhsəqqA hoqqu <i>2</i>								
DATE: March 3, 2010 TIME: 10:00 a.m. CITY: Madison, WI	City and State	e Hearing.							
Chapter Comm 134 Meat Processing Facility Investment Credits Thompson Commerce Center, Third Floor, Room 3B	Representation (Business, Assoc., Group, Self, etc.)	No one attended the Hearing.							
RULE NO.: Chapter Comm 134 RELATING TO: Meat Processing Facility Investment Credits LOCATION: Thompson Commerce Center, Third Floor, F	Name								

SUMMARY OF PUBLIC HEARING COMMENTS AND AGENCY RESPONSE DEPARTMENT OF COMMERCE

File Reference: Comm 134/Hearing Summary

RESPONSE TO LEGISLATIVE COUNCIL CLEARINGHOUSE REPORT

Department of Commerce

CLEARINGHOUSE RULE NO.: 10-007
RULE NO.: Chapter Comm 134
RELATING TO: Meat Processing Facility Investment Credits
Agency contact person for substantive questions.
Name: Sam Rockweiler
Title: Code Development Consultant
Telephone No. 266-0797
Legislative Council report recommendations accepted in whole.
X Yes No
1. Review of statutory authority [s. 227.15(2)(a)]
a. X Accepted
b. Accepted in part
c. Rejected
d. Comments attached
2. Review of rules for form, style and placement in administrative code [s. 227.15(2)(c)]
a. X Accepted
b. Accepted in part
c. Rejected
d. Comments attached

3.	Review rules for conflict with or duplication of existing rules [s. 227.15(2)(d)]
	a. X Accepted
	b. Accepted in part
	c. Rejected
	d. Comments attached
4.	Review rules for adequate references to related statutes, rules and forms [s. 227.15(2)(e)]
	a. X Accepted
	b. Accepted in part
	c. Rejected
	d. Comments attached
5.	Review language of rules for clarity, grammar, punctuation and plainness [s. 227.15(2)(f)]
	a. X Accepted
	b. Accepted in part
	c. Rejected
	d. Comments attached
6.	Review rules for potential conflicts with, and comparability to, related federal regulations [s. 227.15(2)(g)]
	a. X Accepted
	b. Accepted in part
	c. Rejected
	d. Comments attached
7.	Review rules for permit action deadline [s. 227.15(2)(h)]
	a. X Accepted
	b. Accepted in part
	c. Rejected
	d. Comments attached

FINAL REGULATORY FLEXIBILITY ANALYSIS

Department of Commerce

	CLEARINGHOUSE RULE NO.: 10-007
	RULE NO.: Chapter Comm 134
	RELATING TO: Meat Processing Facility Investment Credits
	Final regulatory flexibility analysis not required. (Statement of determination required.)
1.	Reason for including or failing to include the following methods for reducing impact of the rule on small businesses: Less stringent compliance or reporting requirements; less stringent schedules or deadlines for compliance or reporting requirements; simplification of compliance or reporting requirements; establishment of performance standards to replace design or operational standards; exemption from any or all requirements.
	Less stringent application requirements are not proposed for small-business applicants because uniform application criteria are expected to result in maximizing the fairness and effectiveness of the allocation of the tax credits.
2.	Issues raised by small businesses during hearings, changes in proposed rules as a result of comments by small businesses and reasons for rejecting any alternatives suggested by small businesses.
	No issues were raised.

3.	Nature and estimated cost of preparation of any reports by small businesses.
	No substantive reporting would be imposed on small businesses.
4.	Nature and estimated cost of other measures and investments required of small businesses.
	The rules are not expected to impose significant costs on small businesses for other measures because the rules address submittal of documentation, and other activities, only by applicants that choose to pursue tax credits for investments in meat processing facilities.
5.	Additional cost to agency of administering or enforcing a rule which includes any of the methods in 1. for reducing impact on small businesses.
	None of the methods listed in 1. for reducing small-business impacts are included in the proposed rules.
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6.	Impact on public health, safety and welfare caused by including any of the methods in 1. for reducing impact on small businesses.
	None of the methods listed in 1. for reducing small-business impacts are included in the proposed rules.

LCRC FORM 2



WISCONSIN LEGISLATIVE COUNCIL RULES CLEARINGHOUSE

Ronald Sklansky Clearinghouse Director

Terry C. Anderson
Legislative Council Director

Richard Sweet Clearinghouse Assistant Director

Laura D. Rose
Legislative Council Deputy Director

CLEARINGHOUSE REPORT TO AGENCY

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

CLEARINGHOUSE RULE 10-007

AN ORDER to create chapter Comm 134, relating to investment credits for meat processing facilities, and affecting small businesses.

Submitted by **DEPARTMENT OF COMMERCE**

01-28-2010 RECEIVED BY LEGISLATIVE COUNCIL.

02-16-2010 REPORT SENT TO AGENCY.

RS:DWS

LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

Comment Attached

reported as noted below: STATUTORY AUTHORITY [s. 227.15 (2) (a)] NO 🗸 YES Comment Attached FORM, STYLE AND PLACEMENT IN ADMINISTRATIVE CODE [s. 227.15 (2) (c)] 2. NO 🗸 YES Comment Attached CONFLICT WITH OR DUPLICATION OF EXISTING RULES [s. 227.15 (2) (d)] 3. NO 🗸 YES Comment Attached ADEQUACY OF REFERENCES TO RELATED STATUTES, RULES AND FORMS 4. [s. 227.15 (2) (e)] NO 🗸 YES Comment Attached CLARITY, GRAMMAR, PUNCTUATION AND USE OF PLAIN LANGUAGE [s. 227.15 (2) (f)] 5. NO | | YES 🗸 Comment Attached POTENTIAL CONFLICTS WITH, AND COMPARABILITY TO, RELATED FEDERAL 6. REGULATIONS [s. 227.15 (2) (g)] NO 🗸 YES | Comment Attached COMPLIANCE WITH PERMIT ACTION DEADLINE REQUIREMENTS [s. 227.15 (2) (h)] 7. NO 🗸 YES |

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are



WISCONSIN LEGISLATIVE COUNCIL RULES CLEARINGHOUSE

Ronald Sklansky Clearinghouse Director Terry C. Anderson
Legislative Council Director

Richard Sweet Clearinghouse Assistant Director Laura D. Rose
Legislative Council Deputy Director

CLEARINGHOUSE RULE 10-007

Comments

[NOTE: All citations to "Manual" in the comments below are to the Administrative Rules Procedures Manual, prepared by the Legislative Reference Bureau and the Legislative Council Staff, dated September 2008.]

5. Clarity, Grammar, Punctuation and Use of Plain Language

- a. Section Comm 134.30 (3) (a) 2. should read "A description of the project." The words "what" and "is" should be deleted.
 - b. In s. Comm 134.30 (3) (a) 4., the word "is" is not necessary and should be deleted.
- c. In s. Comm 134.30 (4), the commas between "department" and "no" and between "incurred" and "and" should be deleted.
- d. In s. Comm 134.40 (3) (a), "\$" should be inserted following "the" and preceding "300,000."
- e. In s. Comm 134.40 (3) (b) (intro.), the phrase "all of" should be inserted before the phrase "the following."
 - f. In s. Comm 134.30 (3) (c), "addressing" should be replaced by "to address."
 - g. In s. Comm 134.50, the hyphen and final comma should be deleted.



RULES IN FINAL DRAFT FORM

Rule No.: Chapter Comm 134

Relating to: Meat Processing Facility Investment Credits

Clearinghouse Rule No.: 10-007

PROPOSED ORDER OF THE DEPARTMENT OF COMMERCE

CREATING RULES

The Wisconsin Department of Commerce proposes an order to create Comm 134 relating to investment credits for meat processing facilities, and affecting small businesses.

Analysis of Proposed Rules

1. Statutes Interpreted.

Sections 71.07 (3r), 71.28 (3r), 71.47 (3r), and 560.208, as created in 2009 Wisconsin Act 2.

2. Statutory Authority.

Sections 227.11 (2) (a) and 560.208 (4).

3. Explanation of Agency Authority.

Section 560.208 (4) of the Statutes requires the Department to promulgate rules for administering a program to certify applicants and allocate tax credits for the meat processing investments addressed in sections 71.07 (3r), 71.28 (3r) and 71.47 (3r) of the Statutes. Section 227.11 (2) (a) of the Statutes authorizes the Department to promulgate rules interpreting the provisions of any Statute administered by the Department.

4. Related Statute or Rule.

The Department has rules for several other programs associated with tax credits, but those programs are not targeted specifically to investments in meat processing facilities.

5. Summary of Rule.

The proposed rules in this order address (1) the eligibility requirements for applicants; (2) the documentation that must be submitted by an applicant to receive a certification for a meat processing facility investment credit, and to receive acceptance of incurred expenses; (3) the Department's response to the submitted documentation; and (4) filing a claim with the Department of Revenue for the corresponding tax credit.

6. Summary of, and Comparison With, Existing or Proposed Federal Regulations.

Neither the Department nor the Department of Revenue is aware of any existing or proposed federal regulations that address these tax credits.

7. Comparison With Rules in Adjacent States.

An Internet-based search of rules promulgated by Minnesota, Michigan, Illinois and Iowa revealed that each state offers various tax credit programs, but none that are similar to the meat processing facility investment credit in Wisconsin.

8. Summary of Factual Data and Analytical Methodologies.

The data and methodology for developing these proposed rules were derived from and consisted of (1) incorporating the applicable criteria from 2009 Wisconsin Act 2, (2) incorporating applicable best practices the Department has developed in administering the current tax credit program for dairy manufacturing facility investments, (3) soliciting and utilizing input from the Department of Revenue, and (4) reviewing Internet-based sources of related federal and state information.

9. Analysis and Supporting Documents Used to Determine Effect on Small Business or in Preparation of an Economic Impact Report.

The primary document that was used to determine the effect of the proposed rules on small businesses was 2009 Wisconsin Act 2. The proposed rules apply their private-sector requirements only to owners or operators of meat processing facilities who choose to pursue tax credits for investing in those facilities.

10. Effect on Small Business.

The proposed rules are not expected to impose significant costs or other impacts on small businesses because the rules address submittal of documentation only by applicants who choose to pursue tax credits for investments in meat processing facilities.

11. Agency Contact Person.

Steven Sabatke, Wisconsin Department of Commerce, Bureau of Business Finance and Compliance, P.O. Box 7970, Madison, WI, 53707-7970; telephone (608) 267-0762; e-mail Steven.Sabatke@Wisconsin.gov.

File reference: Comm 134-Meat/rules, analysis LR

SECTION 1. Chapter Comm 134 is created to read:

Chapter Comm 134

MEAT PROCESSING FACILITY INVESTMENT CREDIT

Comm 134.10 Authority and purpose. Pursuant to s. 560.208 (4), Stats., this chapter sets forth the requirements for obtaining all of the following from the department:

- (1) A certification that a taxpayer, including a taxpayer who is any of the following, is eligible for the meat processing facility investment credit under s. 71.07 (3r), 71.28 (3r), or 71.47 (3r), Stats.:
 - (a) A partner of a partnership.
 - (b) A member of a limited liability company.
 - (c) A shareholder of a tax-option corporation.
- (2) A determination of the maximum amount of tax credit that may be claimed under this chapter for an investment in a meat processing facility.

Note: The statute sections listed in this section address income and franchise tax credits for investments in meat processing facilities.

Comm 134.20 Definitions. In this chapter:

- (1) "Department" means the department of commerce.
- (2) "Eligible capital investment" includes all expenses incurred in the acquisition, construction or improvement of buildings or facilities; and the purchase price of depreciable personal property or equipment.
 - (3) "Livestock" means domesticated food animals other than fish and wild game animals.
- (4) "Meat" means the edible muscle and other edible parts of animals used as food for human consumption including the dressed edible muscle and other edible parts of cattle, swine, sheep, goats, poultry, and other food animals, except fish and wild game animals.
 - (5) "Meat processing" has the meaning given in s. 71.07 (3r) (a) 2., Stats.

Note: Section 71.07 (3r) (a) 2., Stats., reads as follows: "'Meat processing' means processing livestock into meat products or processing meat products for sale commercially."

(6) "Meat product" means a value-added, saleable, and edible stand-alone product resulting from processing meat or another meat product by a USDA or state-inspected facility. Meat products do not include sandwiches, spreads, appetizers, soups, salads, dinners, pizzas, pasties, or any other product that uses meat in any manner other than as the predominant

- ingredient. Meat products also do not include products that are processed through custom or mobile processing or slaughtering.
- (7) "Process" means to cut, grind, manufacture, compound, intermix, or prepare meat or meat products for human consumption.
- Comm 134.30 Applying for certification and allocation. (1) (a) A taxpayer or one of the following entities may apply for a certification and an allocation for a meat processing facility investment credit:
 - 1. A partnership.
 - 2. A limited liability company.
 - 3. A tax-option corporation.
- (b) A "taxpayer" or the "entities" in par. (a) may include either the operator of a meat processing operation, or an owner of a building or facility in which the operation occurs.
- (2) Application to the department for a certification and an allocation of the credit shall be made on a valid, department-prescribed form.

Note: The application form that is currently valid can be obtained from the Department at P.O. Box 7970, Madison, WI, 53707.

- (3) (a) Each application shall include all of the following information:
- 1. A description of the business operations of the applicant, in relation to the project.
- 2. A description of the project.
- 3. A description of how the project will promote economic development.
- 4. Any other information that the department deems necessary to evaluate applications and allocate available tax credits.
 - 5. Any subsequent clarification requested by the department.
- (b) No application may include costs incurred in taxable years beginning on or after January 1, 2017.
- (4) Each application shall be completed and either postmarked or delivered to the department no sooner than upon completion of the taxable year in which the costs listed in the application were incurred and no later than February 15th of the subsequent taxable year, unless this deadline is extended by the department.

Comm 134.40 Certifications for applicants, and allocation of tax credits. (1) After receipt of the applications submitted under s. Comm 134.30, the department shall issue certifications for the applicants that have met the criteria in s. Comm 134.30 (2) to (4).

(2) In conjunction with issuing a certification for an applicant, the department shall determine the maximum amount of tax credit that the applicant may either claim or distribute to its partners, members or shareholders.

Note: Under chapter 71, Stats., the aggregate amount of credits that a taxpayer may claim under this chapter is \$200,000; except that partnerships, limited liability companies, tax-option corporations and other multiple-owner entities are limited to an aggregate of \$200,000 for a facility.

- (3) (a) Due to the \$300,000 and \$700,000 maximum totals established in s. 560.208 (2), Stats., for allocations in fiscal years 2009-10 and thereafter, respectively, the department may allocate the tax credits in a manner that the department believes is most likely to promote economic development.
- (b) In determining the allocation of tax credits under par. (a), the department shall consider all of the following:
 - 1. The jobs created by the project.
 - 2. The salaries, wages and other employee benefits of the jobs created by the project.
 - 3. The impact of the project on the meat processing industry in Wisconsin.
 - 4. The extent to which the area served by the project is economically distressed.
 - 5. The amount of new, eligible capital investment in the project.
 - 6. The impact of the project on business in Wisconsin.
 - 7. Any previous assistance from the department.
- (c) The department may prorate some or all of the allocations in order to broaden the potential for promoting economic development and to address the criteria in par. (b).

Note: See chapter Comm 149 for additional requirements relating to (1) contracts between the Department and recipients of economic-development tax credits and (2) penalties for submitting false or misleading information, or for failing to comply with the terms of a contract.

Comm 134.50 Notifications. Following completion of the certifications and allocations in s. Comm 134.40, the department shall notify each applicant of the outcome of their application – and shall notify the department of revenue of every certification issued under this chapter and the amount of the tax credit allocated to the applicant.

Pursuant to s. 227.22 (2) (intro.), Stats., these rules shall become effective on the first day of the month commencing after publication in the Wisconsin administrative register.

File reference: Comm 134/rules LRAC